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Okay, the U.S. Is Very, Very Likely to Defend Japan, Then

JUN OKUMURA

VISITING RESEARCHER AT MEIJI
INSTITUTE FOR GLOBAL AFFAIRS



A GRADUATE OF TOKYO UNIVERSITY, HE WORKED MAINLY METI ON INTERNATIONAL TRADE, ENERGY AND ENVIRONMENT AND OTHER ISSUES. AFTER LEAVING THE CIVIL SERVICE, HE HAS PLAYED ADVISORY ROLES FOR THE EURASIA GROUP AND NASIC. HE IS OFTEN APPEARS IN THE OVERSEAS MEDIA ON JAPANESE POLITICS AND POLICY ISSUES AS WELL AS INTERNATIONAL RELATIONS.

The following essay appeared on The Diplomat website on August 22 without footnotes, while the third footnote was folded into the text at Professor Sracic's suggestion.

I stand [corrected by Professor Sracic's scholarship and experience in U.S. law and politics](#) with regard to President Obama's legal considerations behind his actions regarding the no-fly zone in Libya. (I did raise the possibility of a case in which such prior authorization would not be feasible, but that was never a focal point of Professor Sracic's original argument nor the main thrust of my counterargument, so I will leave it at that.) I shall also accept Professor's assessment that "[i]t seems foolhardy to ignore this increasingly significant "creeping isolationism" in U.S. politics when trying to predict the actions of Congress, whether one is talking about the Middle East, or the East China Sea." I shall also accept the "the insignificance of the islands in the eyes of most Americans." However, the Senkaku Islands are much more than just "a set of uninhabited islands to the south" to Japan.

The Senkaku Islands have only minimal economic value to Japan with regard to the seabed resources in the surrounding exclusive economic zone (EEZ), the current situation being as it is¹. But there

is a practical reason for maintaining administrative control over the islands, for the islands do have some potential as a military outpost². No Japanese administration has suggested such use, and is highly unlikely to do so regardless of any wishes that the Japanese hard-right may harbor. However, the Japanese government will want to keep them out of Chinese hands for security purposes in light of the latter's actions to secure disputed territory in the South China Sea, if nothing else. Their importance has been enhanced by the ongoing shift in Japan's post-Cold War national security policy and deployment of its military assets:

specifically, less emphasis on the USSR (and later Russia) and more on North Korea and China and the safety of its sea lanes—a trend-line that was already in place when Shinzo Abe first assumed office as prime minister in 2006.

Also important from a political perspective is the symbolic value that they have acquired. This is largely a reflection of China's assertion of its own territorial claim since it declared it in the late 1960s, an assertion whose aggressiveness has escalated dramatically in recent years. This has raised the profile of the islands and the conflict surrounding them—contrary to conventional wisdom, the Japanese government has never said that there is no dispute over the islands³—among the political class and, to a lesser extent, in the eyes of the Japanese public. And if there is anything that unites parties across the political spectrum, including the Japanese Communist Party, it is the belief that those islands belong to Japan.

Given their growing significance as a national security asset and political symbol, it is unthinkable, at least to me, that any Japanese administration could concede control of the islands without putting up a fight while leaving decades of consistently evolving defense policy in tatters and still hope to survive politically. Instead, it will certainly attempt to repel any effort to seize administrative control over the islands.

Finally, I would like to counter Professor Sracic's question "Will Japan want to risk losing the protection that the Mutual Defense Treaty offers to Tokyo because the Congress refused to extend it to a set of uninhabited islands to the south?" with my own: "Will Japan trust the protection that the Mutual Defense Treaty offers to Tokyo if the Congress refuses to extend it to a set of uninhabited islands to the south whatever its relationship with the White House may be?" More specifically, can Japan trust that the United States will assume the risk that extending its nuclear umbrella entails if the latter is not even willing to risk its military assets thousands of kilometers away in a conflict using conventional weapons (presumably)? And will the U.S. Congress test the resolve of the Japanese government at the risk of its military assets on Japanese territory by denying the president authority to provide direct military support to the latter's efforts at self-defense? Of course sovereign states have violated treaties when it finds it advantageous to do so. However, such action will generally be heralded by a much broader discord between the parties concerned. I do not see that happening any time soon between the United States. Still, Professor Sracic's voice is enough to sow the insidious seeds of doubt in my mind. So let me downgrade my assessment of the likelihood of U.S. inaction to: Very, very unlikely.

Finally, note that Professor Sracic and I are not that far apart, as he himself has mentioned. He is mindful of the consequences of a potential breach, while I am aware of the Japanese need to stay on the good side of the U.S. Congress⁴. Hopefully, the issue will remain unsettled forever.

1. They will have significant potential value for China if it ever seizes them, because it will then surely attempt to exploit the EEZ seabed. The fisheries resources there are currently exploited by both parties.
2. There is no room for a conventional air strip (unless one is willing to build a floating airport at astronomical cost), but building and maintaining a sea port and a heliport should be feasible, once the goats are cleared out.

3. [“There exists no issue of territorial sovereignty to be resolved concerning the Senkaku Islands”](#), according to the Japanese Ministry of Foreign Affairs. Then what is the Japanese government’s position regarding the resolution of the dispute? It is implicit in a comment by Prime Minister Abe at the 2014 Shangri-La Dialogue that [“whether a submission to the International Court of Justice should be made or not is what China, who is challenging the status quo, should consider.”](#)
4. An ongoing example: Japan has joined the United States and the EU in imposing sanctions on Russia around a dispute in which Japan is little more than a bystander. Yes, they are watered down significantly by comparison, but they come with real harm to other Japanese interests and certainly beats the relative inaction of Switzerland and, less noticeably, South Korea.